

ORDINANCE NO. 2077

AN ORDINANCE ADOPTING REVISIONS TO THE URBAN GROWTH
BOUNDARY AMENDMENT TO ALIGN THE CITY AND COUNTY'S FINDINGS
OF FACT, CONCLUSIONS OF LAW AND RECORD OF PROCEEDINGS

Recitals:

- A. On March 25, 2021, the City of Central Point City Council approved Ordinance No. 2073 amending the Comprehensive Plan to add roughly 444 acres to the City's Urban Growth Boundary, designate general land use and revise the Urban Growth Boundary Management Agreement (UGBMA) with Jackson County. The approval was based on the Staff Report dated March 25, 2021, which included the proposed amendments, record of proceedings for the Central Point Planning Commission, and findings of fact and conclusions of law.
- B. The Board of County Commissioners held a properly advertised public hearing on April 14, 2021 to consider a major comprehensive plan amendment to amend the Central Point UGB and revise the UGBMA. Based on evidence and testimony submitted, including the record of proceedings for the JCPC, the Board of Commissioners by motion and vote approved the application.
- C. Following first and second readings of the ordinance on April 25, 2021 and May 12, 2021, the Board of County Commissioners voted 3-0 to adopt Ordinance No. 2020-1 approving the UGB amendment and revisions of the UGBMA.

THE PEOPLE OF THE CITY OF CENTRAL POINT DO ORDAIN AS FOLLOWS:

Section 1. The City incorporates and adopts Jackson County Ordinance No. 2021-1 (Exhibit 1) and record of proceedings in its entirety as a supplement to the City's decision and record. Exhibit 1 and the County's exhibit schedule (Exhibit 2) are attached and incorporated herein.

Section 2. The City of Central Point and Jackson County by Ordinances 2073 and 2021-1 conclude that the City has met the burden of proof to expand its Urban Growth Boundary by approximately 444 acres in compliance with State, County and City regulations.

Section 3. Codification. Provisions of this Ordinance shall be incorporated in the City Code and the word Ordinance may be changed to "code", "article", "section", "chapter", or other word, and the sections of this Ordinance may be renumbered, or re-lettered, provided however that any Whereas clauses and boilerplate provisions need not be codified and the City Recorder is authorized to correct any cross references and any typographical errors.

Section 4. Effective Date. The Central Point City Charter states that an ordinance enacted by the council shall take effect on the thirtieth day after its enactment. The effective date of this ordinance will be the thirtieth day after the second reading.

Passed by the Council and signed by me in authentication of its passage
this 24th day of June, 2021.


Mayor Hank Williams

ATTEST:

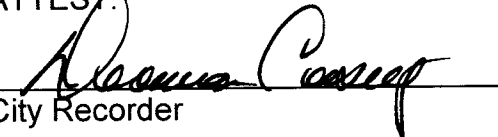

City Recorder

Exhibit 1

BEFORE THE BOARD OF COMMISSIONERS

STATE OF OREGON, COUNTY OF JACKSON

ORDINANCE NO. 2020-00009

AN ORDINANCE APPROVING A MAJOR COMPREHENSIVE PLAN MAP AMENDMENT TO ADD APPROXIMATELY 444 ACRES TO THE CITY OF CENTRAL POINT URBAN GROWTH BOUNDARY (UGB) AS WELL AS A PROPOSED TEXT AMENDMENT TO THE URBAN GROWTH BOUNDARY MANAGEMENT AGREEMENT (UGBMA). FILE NO. 439-20-00009-LRP.

RECITALS:

1. Pursuant to Chapters 197 and 215 of the Oregon Revised Statutes, and in conformance with the Statewide Planning Goals, Jackson County's Comprehensive Plan and implementing ordinances have been acknowledged by the Oregon Land Conservation and Development Commission (LCDC).
2. On July 15, 2020 an application for a major comprehensive plan map amendment was submitted by Applicant, City of Central Point. The application was determined to be complete on December 16, 2020.
3. Notice of the proposed amendment was provided to the Department of Land Conservation and Development (DLCD) on December 29, 2020, 35 days prior to the first evidentiary hearing before the Jackson County Planning Commission (JCPC). A notice was published on Friday, January 22, 2021 in the Medford Mail Tribune that a first evidentiary hearing was scheduled before the JCPC on Tuesday, February 2, 2021 at 5:30PM in the City of Central Point Council Chambers, 140 S. Third St., Central Point, Oregon.
4. A first evidentiary public hearing was held on February 2, 2021 before the Jackson County Planning Commission in the City of Central Point Council Chambers and via a web conference. After considering the evidence and testimony submitted, the JCPC, by motion and vote, recommended that the Board of Commissioners (BoC) approve the application. The JCPC signed the Recommendation for Approval on February 3rd, 2021.
5. On April 14, 2021, the BoC held a properly advertised public hearing on the application. After considering the evidence and testimony submitted, including the record of the JCPC hearing, the BoC, by motion and vote, approved the application.

NOW, THEREFORE, the Board of County Commissioners of Jackson County ORDAIN as follows:

SECTION 1. FINDINGS OF FACT

Based on the evidence and arguments presented, the BoC makes the following findings of fact with respect to these proceedings. Where legal conflict arose, the Board has resolved them consistent with these findings:

- 1.1 The BoC finds that proper legal notice was provided to the applicant, affected property owners and affected agencies on March 23, 2021, for the first public hearing on this matter. Legal notice was published in the Sunday, April 4, 2021 edition of the Medford Mail Tribune.
- 1.2 The BoC finds that the JCPC's recommendations are based upon following proper procedures and are consistent with evidence and testimony in the record of proceedings. The BoC hereby adopts, as its own, the Findings of Fact contained in the JCPC Recommendation for Approval, contained in the record of these proceedings and attached as Exhibit "A"

SECTION 2. LEGAL FINDINGS

Based on the evidence and arguments presented, the BoC makes the following legal findings with respect to these proceedings. Where legal conflicts arose, the BoC has resolved them consistent with these findings:

- 2.1 The BoC hereby adopts, as its own, the Legal Findings contained in the JCPC Recommendation for Approval, contained in the record of these proceedings and attached as Exhibit "A".
- 2.2 The City of Central Point prepared the Urban Growth Boundary (UGB) amendment through a public process that involved multiple public hearings, study sessions, and open houses. The configuration of the UGB that was adopted by the Central Point City Council and the BoC is therefore the result of extensive deliberation and consensus building.
- 2.3 The UGB amendment was found to be consistent with and supportive of the City's adopted Comprehensive Plan including its Residential Buildable Lands Inventory Land Use Element, the Employment Buildable Lands Inventory Land Use Element, the Population Element, the Economic Element, the Parks and Recreation Element, and the Housing Element. It has been so determined by the BoC that the amended UGB will provide sufficient land to accommodate demand for housing, employment, parks and open space, and associated urban land uses.
- 2.4 The UGB amendment was found to comply with Statewide Planning Goals 1-14. Compliance with these goals is documented throughout the record.
- 2.5 The UGB amendment process began in 2017 with revisions to applicable elements of the City's comprehensive plan with the culmination of over 40 public hearings.

Through this process the City determined its 20-year land need. The City's "Location Analysis Report," contained in the record of these proceedings, illustrates the City's methodology for evaluating lands for possible inclusion into the proposed UGB amendment.

- 2.6 The UGB will only include lands previously designated as Urban Reserve Areas in the Regional Plan.
- 2.7 The UGB has been found to be consistent with the Regional Plan component of the City and County's Comprehensive Plan that was developed through more than 10 years of the Regional Problem Solving process. Central Point's UGB amendment has been found to comply with Regional Plan performance indicators as outlined in the Regional Plan Progress Report.
- 2.8 The text of the Urban Growth Boundary Management Agreement is amended to include two new provisions to be consistent with the Regional Plan.
- 2.9 Some parties in the form of letters or emails submitted concerns and questions to the record. The BOC finds that these concerns were comprehensively and persuasively addressed by the City before the Board during the public hearing. The Board finds that the City testimony supports approval of the proposed amendment.

SECTION 3. CONCLUSIONS

- 3.1 The BoC concludes that proper public notice was given.
- 3.2 The BoC hereby adopts, as its own, the Conclusions contained in the JCPC's Recommendation for Approval, contained in the record of these proceedings and attached as Exhibit "A"; Map depicting the amended Urban Growth Boundary boundary as Exhibit "B"; and text of the Urban Growth Boundary Management Agreement as Exhibit "C". These conclusions, supplemented with the above legal findings, demonstrate that the application complies with the applicable Statewide Planning Goals, Oregon Administrative Rules, the applicable policies in the Jackson County Comprehensive Plan, and the applicable sections of the Jackson County Land Development Ordinance.

SECTION 4. DECISION

- 4.1. Based on the record of the public hearing, the BoC hereby approves the requested Major Comprehensive Plan Map Amendment to add approximately 444 acres to the City of Central Point Urban Growth Boundary (UGB) as well as the proposed text amendment to the Urban Growth Boundary Management Agreement (UGBMA). File No. 439-20-00009-LRP.

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ADOPTED this 12th day of May, 2021, at Medford, Oregon.

JACKSON COUNTY BOARD OF COMMISSIONERS

/s/ Rick Dyer
Rick Dyer, Chair

/s/ Dave Dotterer
Dave Dotterer, Commissioner

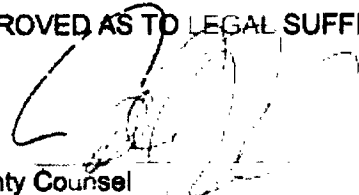
/s/ Colleen Roberts
Colleen Roberts, Commissioner

Due to the existing novel coronavirus (COVID-19) pandemic and the need to promote physical distancing, the Jackson County Board of Commissioners is conducting meetings through electronic and telephonic means. On January 5, 2021, the Board of Commissioners approved Order No. 1-21 authorizing the use of their electronic signatures on Ordinances, Orders, and other documents. Following the motion and roll call vote, Commissioners Dyer, Dotterer, and Roberts authorized the use of his/her electronic signature on this Ordinance No. 2021-1.

ATTEST:


By: Recording Secretary

APPROVED AS TO LEGAL SUFFICIENCY:


County Counsel

**BEFORE THE JACKSON COUNTY PLANNING COMMISSION
STATE OF OREGON, COUNTY OF JACKSON**

**IN THE MATTER OF A MAJOR COMPREHENSIVE)
PLAN MAP AMENDMENT TO ADD)
APPROXIMATELY 444 ACRES TO THE CITY OF)
CENTRAL POINT URBAN GROWTH BOUNDARY)
(UGB) LOCATED WITHIN PORTIONS OF URBAN)
RESERVE AREAS CP-2B, CP-3, CP-4D & CP-6A AS)
WELL AS A TEXT AMENDMENT TO THE URBAN)
GROWTH BOUNDARY MANAGEMENT)
AGREEMENT (UGBMA). FILE # 439-20-00009-LRP)**

**RECOMMENDATION
FOR APPROVAL**

RECITALS:

1. Pursuant to Chapter 197 and 215 of the Oregon Revised Statutes, and in conformance with the Statewide Planning Goals, Jackson County's Comprehensive Plan (JCCP) and Land Development Ordinance (LDO) have been acknowledged by the Oregon Land Conservation and Development Commission (LCDC).
2. On July 15, 2020 an application for a major map amendment was submitted by the City of Central Point staff. The application was determined to be complete per LDO Section 2.6.3(C)(2) on December 16, 2020.

PROCEDURAL FINDINGS:

1. A notice of the proposed amendment was provided to DLCD on December 29, 2020, 35 days prior to the first evidentiary hearing. A legal notice was sent to affected agencies and property owners on January 13, 2021. A notice was published on Friday January 22, 2021 in the Medford Mail Tribune that a first evidentiary hearing was scheduled before the Jackson County Planning Commission & Central Point Planning Commission on Tuesday February 2, 2021 at 6:00 p.m. in the City of Central Point Council Chambers, 140 S. Third St., Central Point.
2. A public hearing was held on February 2, 2021 before the Jackson County Planning Commission in the City of Central Point Council Chambers and via a web conference. At this hearing, the Planning Commission deliberated to the decision reflected in this recommendation.
3. Now, therefore,

The Jackson County Planning Commission finds, concludes, and RECOMMENDS as follows:

SECTION 1. FINDINGS OF FACT:

Based upon the evidence and arguments presented, the Planning Commission makes the following findings of fact with respect to this application:

- 1.1 The Planning Commission finds that proper legal notice was sent to affected agencies and property owners on January 13, 2021. Legal notice was published in the Friday, January 22, 2021 edition of the Medford Mail Tribune.
- 1.2 The Planning Commission finds that a Staff Report was prepared for the initial public hearing.
- 1.3 The Planning Commission finds that a public hearing was held to consider the evidence on these matters on February 2, 2021.

SECTION 2. LEGAL FINDINGS:

- 2.1 To recommend approval of a major map amendment, the Planning Commission must find that the amendment is in conformance with Section 3.7 of the Land Development Ordinance as well as any applicable Oregon Revised Statutes, Oregon Administrative Rules and policies within the Jackson County Comprehensive Plan.
- 2.2 The Planning Commission adopts the findings in the Staff Report as a basis for this recommendation. These findings demonstrate that the application is in compliance with the applicable approval criteria.
- 2.3 The deliberations held on February 2, 2021 resulted in a motion to recommend approval of the application. The Planning Commission voted unanimously (5-0) in favor.

SECTION 3. CONCLUSIONS:

Based on the evidence and arguments included in the record, the Planning Commission concludes that the proposed amendment to the Jackson County Comprehensive Plan is justified and in compliance with the applicable provisions of the Jackson County Land Development Ordinance.

SECTION 4. RECOMMENDATION:

The Jackson County Planning Commission hereby recommends that the Board of Commissioners approve file 439-20-00009-LRP.

This recommendation for APPROVAL adopted this 3rd day of February _____, 2021, at Medford, Oregon.

JACKSON COUNTY PLANNING COMMISSION


Don Greene, Chair

(M)


Tom Lavagnino, Commissioner

(M)


Richard B. Thieroff, Commissioner

(M)


Brad Bennington, Commissioner

(M)


Jan Elliott, Commissioner

(M)

YES






ATTEST:

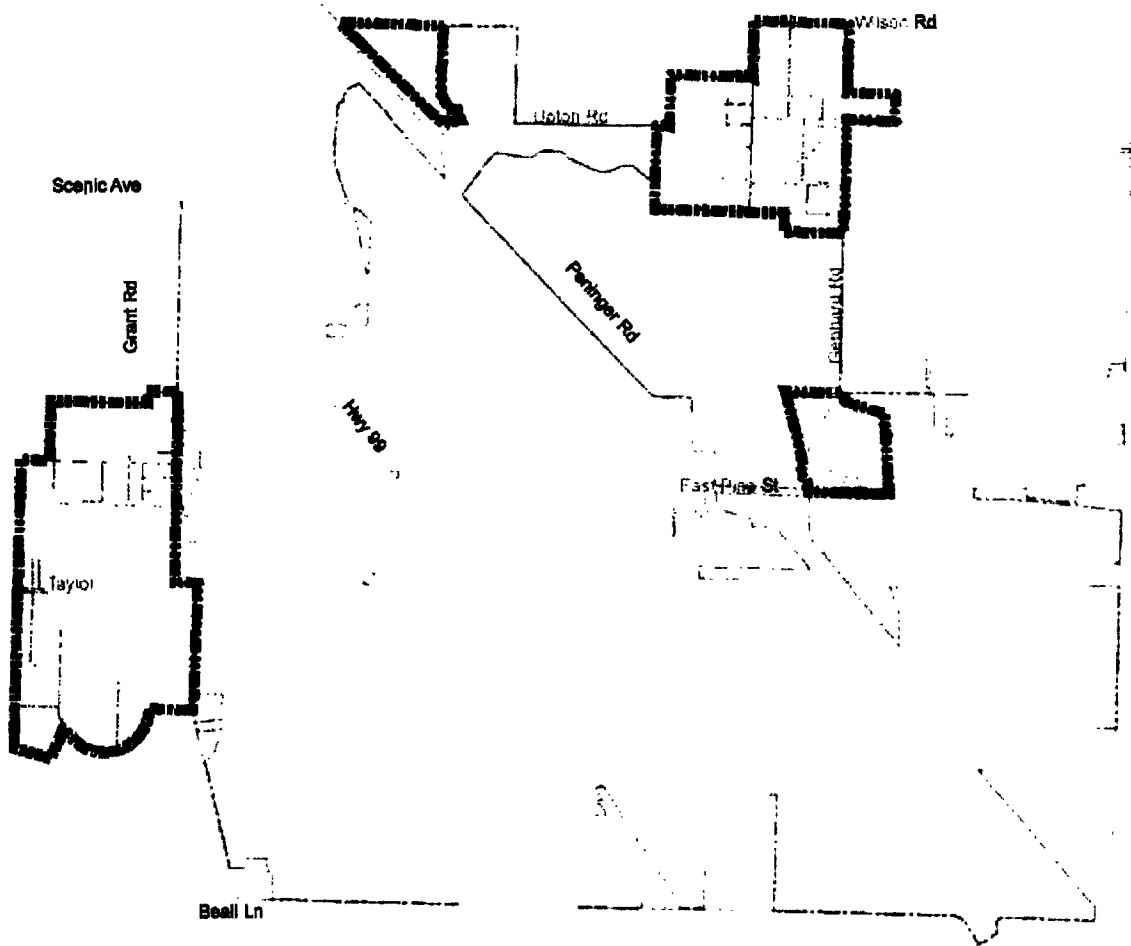

Ted Zuk, Development Services Director

Document signed in counterpart



Legend

-  Street Names
-  Proposed UGB Tax Lots
-  Proposed UGB Amendment
-  City Limits
-  Urban Growth Boundary
- Proposed CP-8A Land Use**
- High Residential
- Medium Residential
- Low Residential
- Commercial
- Proposed CP-3 Land Use**
- General Commercial (GC)
- Bear Creek Greenway (BCG)
- Parks and Open Space (OS)
- Proposed CP-4D Land Use**
- Parks and OS
- Residential Very Low
- Proposed CP-2B Land Use**
- High Residential
- Medium Residential
- Low Residential
- Neighborhood Commercial
- Civic
- Parks & Open Space



Central Point Urban Growth Boundary Amendment

Proposed Land Use
General Land Use Plan Map

**AGREEMENT BETWEEN THE CITY OF CENTRAL POINT, OREGON (CITY)
AND JACKSON COUNTY, OREGON (COUNTY)
FOR THE JOINT MANAGEMENT OF THE CENTRAL POINT URBAN
GROWTH BOUNDARY**

WHEREAS, under ORS 190.003 to 190.030, and 197.175, et seq. City and County are authorized to enter into intergovernmental agreements and are required to prepare and adopt Comprehensive Plans consistent with Statewide Planning Goals; and

WHEREAS, under ORS 197 - State Land Use Goal 14, Urbanization, the "Establishment and change of the boundary shall be a cooperative process between a city and the county or counties that surround it"; and

WHEREAS, City and County have adopted a Regional Plan which necessitates revisions to the previous agreement; and

WHEREAS, City and County recognize the importance of providing an orderly transition of urban services from County to City jurisdiction and administration as the Urban Reserve transitions from a rural to an urban character; and

WHEREAS, ORS 190.003, et seq. requires that an intergovernmental agreement relating to the performance of functions or activities by one unit of local government for another shall be adopted and shall specify the responsibilities between the parties;

NOW, THEREFORE, the City and County adopt the following urban growth policies which shall serve as the basis for decisions pertaining to development and land uses in the area between the City limits of Central Point and its urban-growth boundary, and other lands that are of mutual interest or are of significant importance to Central Point's long-range growth and development.

DEFINITIONS

1. **Area of Mutual Planning Concern**: A geographical area lying beyond the adopted urban growth boundary in which the City and County have an interest in terms of that area's types and levels of development, land uses, environment, agriculture, and other unique characteristics. The area is not subject to annexation within the current planning period but may be in the path of longer-range urban growth. Therefore, the City and County will fully coordinate land use activity within this area.
2. **BOC**: Jackson County Board of Commissioners.
3. **Comprehensive Plan**: State-acknowledged comprehensive plan adopted by City or County.

4. **Contract Annexation:** A process whereby the City, County, and other involved parties enter into a contract that permits:
 - A) The parties to administer urban land use regulations on the development of property following an annexation decision while the property remains under County jurisdiction; and
 - B) The City to annex property developed to City densities and uses, with the improvement to appear on the County tax rolls prior to the effective date of annexation, resulting in a greater benefit to the tax base of the community.
5. **Council:** City of Central Point City Council
6. **Develop:** To bring about growth or create new opportunities for growth; to cause the expansion of available lands; to extend public facilities or services; to construct, alter or expand a structure; to conduct a mining operation; to make a change in the use of appearance of land; to divide land into smaller parcels; to create or terminate rights of access, etc.
7. **LDO:** Jackson County's Land Development Ordinance.
8. **Non-Resource Land:** Land that is not subject to the statewide Goals listed in OAR 660-004-0010(1)(a) through (g) except subsections (c) and (d).
9. **Planning Services:** Legislative activities, such as adoption and amendment of comprehensive plan text and maps, adoption and amendment of land use regulations, and quasi-judicial processing of land use actions.
10. **Resource Land:** Land that is subject to the statewide Goals listed in OAR 660-004-0010(1)(a) through (g) except subsections (c) and (d).
11. **Subdivide or Partition Land:** The act of dividing the legal ownership of land into smaller units, as set forth in Oregon Revised Statutes 92.010.
12. **Urban/Public Facilities and Services:** Basic facilities that are planned for and provided by either the private or public sector, and are essential to the support of development in accordance with the City's Comprehensive Plan. Such facilities and services include, but are not limited to, police and fire protection, sanitary facilities, public water and storm drain facilities; planning, zoning, and subdivision controls; health services; recreation facilities and services; energy and communication services; and community governmental services including schools and transportation.
13. **Urban Growth Boundary:** A site specific line on the Official Plan and Zoning Map of Jackson County, which identifies and encompasses urban and urbanizable lands within the County, including:

A) **URBAN LAND:** Residential areas generally comprised of parcels smaller than one acre, or highly developed commercial and industrial areas which are within incorporated cities or which contain concentrations of persons who reside or work in the areas, including land adjacent to and outside cities, and which have supporting urban public facilities and services.

B) **URBANIZABLE LAND:** Areas within an officially adopted urban growth boundary which are needed for the expansion of that urban area, and which have been determined to be necessary and suitable for development as future urban land and which can be served with necessary urban public facilities and services.

14. **Urban Reserve Areas (URA):** Land outside of a UGB identified as highest priority (per ORS 197.298) for inclusion in the UGB when additional urbanizable land is needed in accordance with the requirements of Statewide Planning Goal 14.

INTENT AND PURPOSE OF AGREEMENT

The intent and purpose of this Agreement is for City and County to:

1. Enhance long-range planning in the Urban Growth Boundary and the Urban Reserve.
2. Maintain and improve coordination and communication between City and County.
3. Develop consistent policies and procedures for managing urban growth and development within the Urban Growth Boundary.
4. Minimize impacts to property owners, local governments and service providers related to the transition of property from within the Urban Growth Boundary to within the City Limits.

URBAN GROWTH POLICIES

1. The City of Central Point shall have primary responsibility for all future urban level development that takes place within the City and urban growth boundary area. Additionally:
 - A) All urban level development shall conform to City standards, shall be consistent with the adopted City Comprehensive Plan, and shall meet all appropriate requirements of the City Zoning Ordinance and Map.

- B) The term "urban level development" shall be generally defined, for purposes of this agreement, as any commercial or industrial development, and any residential development, partitioning, or subdivision that creates actual or potential densities greater than allowed by the City's Residential Low-density District (R-L). The expansion or major alteration of legally existing commercial or industrial use shall also be considered urban level development.
 - C) Urban level development proposals submitted through County processes must be accompanied by a contract to annex to the City.
 - D) Prior to annexation of urbanizable lands, no land divisions shall be approved by the County which create lots less than forty (40) acres in size.
 - E) Prior to annexation of urbanizable lands, no property shall be rezoned. This restriction advances the purposes and policies of the Regional Plan to make more efficient use of urbanizable land.
2. A change in the use of urbanizable land from a use designated on the Jackson County Comprehensive Plan/Zoning Map to uses shown on the City Comprehensive Plan shall occur only upon annexation or contractual intent to annex to the City. Additionally:
- A) Development of land for uses designated in the Comprehensive Plan shall be encouraged on vacant or underdeveloped lands adjacent to or within the City limits prior to the conversion of other lands within the urban growth boundary.
 - B) Urban facilities and services must be adequate in condition and capacity to accommodate the additional level of growth, as allowed by the Comprehensive Plan, prior to or concurrent with the land use changes.
 - C) The City may initiate annexation and zone changes of lands outside the City limits and within the UGB that are under a County "Exclusive Farm Use" designation or otherwise enjoying farm-related tax incentives when such lands are needed for urban development.
3. City annexation shall only occur within the framework of the City's Comprehensive Plan and within the Urban Growth Boundary.
4. Except as provided in Policy 11 of this agreement, specific annexation decisions shall be governed by the City of Central Point. The City will provide opportunities for the County and all affected agencies to respond to pending requests for annexation with the response time limited to sixty days to minimize any unnecessary and costly delay in processing.

5. The establishment of the Urban Growth Boundary does not imply that all lands within the Boundary must be annexed to the City.
6. Jackson County shall retain jurisdiction over any land use decisions, other than annexations, within the unincorporated urbanizable area, in conformance with these adopted policies. Additionally:
 - A) The City shall be requested to respond to pending applications for land use changes in the unincorporated urbanizable area. If no response is received within fourteen days, the County will assume the City has no objections to the request
 - B) The City will request that the County respond to pending applications for land use changes within the incorporated area which could affect land under County jurisdiction. If no response is received within fourteen days, the City will assume the County has no objections to the request.
 - C) Recognizing that unincorporated areas within the Urban Growth Boundary could ultimately become part of Central Point, the City's recommendations will be given due consideration. It is the intent of the County to administer a mutually adopted City/County policy in the urbanizable area until such time as the area is annexed.
7. Lands in the vicinity of the Seven Oaks Interchange, as delineated on Map 1 attached, are considered unique because of the transportation facilities present. The I-5 Interchange Area Management Plan (IAMP) for Exit 35 addresses the unique characteristics of the area and recommendations from the plan will be incorporated into the City and County Comprehensive Plans. Portions of this area are in Central Point's Urban Reserve while the remainder is designated an *Area of Mutual Planning Concern* and shall be protected from premature development. Additionally:
 - A) The County shall ensure that the area remains in a rural character so that a priority is placed on urban development within the UGB, as planned.
 - B) The Seven Oaks Interchange Area of Mutual Planning Concern shall retain its present County Comprehensive Plan and Zoning Map designation, or similar "rural" designation, until such time as the area can be shown to be needed for the City's urbanization, in accordance with the seven urbanization factors of Statewide goal 14 and the provisions of this agreement that pertain to City-initiated comprehensive plan amendments.
8. Lands in the vicinity of and including Forest/Gibbon Acres west of Table Rock Road, as delineated on Map 2 attached, are considered remote to Central Point at this time. Although located outside of any Urban Reserve, this area is designated

an *Area of Mutual Planning Concern* and shall be protected from premature or more intense development. Additionally:

- A) The County shall ensure that the area remains in a rural character so that a priority is placed on urban development within the UGB and URAs, as planned.
 - B) The Forest/Gibbon Acres *Area of Mutual Planning Concern* shall retain its present County Comprehensive Plan and Zoning Map designation, or similar "rural" designation, until such time as the area can be shown to be needed for the City's urbanization or for inclusion in Medford or in White City should it incorporate. Inclusion in a planning area will occur in accordance with the seven urbanization factors of Statewide goal 14 and the provisions of this agreement that pertain to City-initiated comprehensive plan amendments.
9. Lands under the ownership of Jackson County between Gebhard Road and Interstate-5 north of Pine Street, including the Jackson County Expo (fairgrounds) and property in the ownership of Jackson County adjacent to the Expo as delineated on Map 3 attached, are designated an *Area of Mutual Planning Concern* and shall be protected from uncoordinated land use development. Additionally:
- A) The County shall ensure that all land use planning that occurs will be coordinated with the City so that a priority is placed on urban development within the UGB and URAs, as planned.
 - B) The Jackson County Expo *Area of Mutual Planning Concern* shall retain its present County Comprehensive Plan and Zoning Map designation, or designations unique to the fairground master plan, until such time as the area can be shown to be needed for the City's urbanization, in accordance with the seven urbanization factors of Statewide goal 14 and the provisions of this agreement that pertain to City-initiated comprehensive plan amendments.
 - C) During the first coordinated Periodic Review process for the Regional Plan, Jackson County shall consider including the land occupied by the Jackson County Expo to the City of Central Point Urban Reserve Area.
 - D) The impacts of County development upon City and Regional infrastructure shall be assessed and mitigated in order to obtain a mutually beneficial outcome to both entities.
10. Lands within the urbanizable area which currently support a farm use shall be encouraged, through zoning and appropriate tax incentives, to remain in that use for as long as is "economically feasible".

- A) "Economically feasible", as used in this policy, shall be interpreted to mean feasible from the standpoint of the property owner. Implementation of this policy will be done on a voluntary basis.
 - B) "Exclusive Farm" or other appropriate low-intensity rural zoning designation shall be applied to areas within the UGB by the County for the purpose of maintaining agricultural land uses and related tax incentives until such time as planned annexation and urban development occur.
 - C) "Suburban Residential" or other zoning designations that would permit non-agricultural land uses to develop prematurely could result in obstacles to future planned and coordinated growth and, therefore, should be restricted to only those areas that are already developed to such levels.
 - D) Agricultural zoning policies contained herein apply only to areas identified by the City or County as agricultural lands within the UGB, URA's or Seven Oaks Area of Mutual Planning Concern and shall not be used as a standard to review other land use applications within these areas.
11. The City and County acknowledge the importance of protecting agricultural lands. Therefore:
- A) While properties are in agricultural use, the City will apply the below standards when adjacent lands are proposed for urban residential development:
 - i. To mitigate the potential for vandalism, the development's design should incorporate the use of visible public or semipublic open space adjacent to the agricultural lands.
 - ii. To mitigate nuisances originating from agricultural noise, odors, irrigation run-off, and agricultural spray drift, the development's design should incorporate:
 - a. The use of landscaping and berms where a positive buffering benefit can be demonstrated.
 - b. The orientation of structures and fencing relative to usable exterior space such as patios, rear yards and courts, such that the potential impacts from spray drift, dust, odors, and noise intrusion are minimized.
 - c. The design and construction of all habitable buildings, including window and door locations, should be such that the potential impact of spray drift, noise, dust, and odors upon interior living/working areas will be minimized.

- d. Physical separation between agricultural lands and urban development shall be utilized to the greatest extent possible to minimize adverse impacts. Site design emphasizing the appropriate use of open space areas, streets, and areas not designed specifically for public recreation or assembly shall be considered.
 - B) The City and County mutually agree herewith that the buffering standards established by the Jackson County Regional Plan and adopted by the City of Central Point have or can and will be met, prior to annexation or urban development of lands.
 - C) The City and County mutually agree to involve affected Irrigation Districts prior to annexation or when contemplating urban development of lands.
- 12. The City, County, and other affected agencies shall coordinate the expansion and development of all urban facilities and services within the urbanization area. Additionally:
 - A) Provisions for urban facilities and services shall be planned in a manner limiting duplication in an effort to provide greater efficiency and economy of operation.
 - B) A single urban facility or service extended into the urbanizable area must be coordinated with the planned future development of all other facilities and services appropriate to that area, and shall be provided at levels necessary for expected uses, as designated in the City's Comprehensive Plan.
- 13. All County road construction and reconstruction resulting from new development, redevelopment, or land division, in the urbanizable area shall be to urban standards, except that the term "reconstruction" does not include normal road maintenance by the County.
- 14. Except for URAs, no other land or *non-municipal* improvements located outside the Urban Growth Boundary shall be permitted to connect to the water line serving Erickson unless it is first included in the Urban Growth Boundary or a "reasons" exception is taken to applicable Statewide Land Use Planning Goals which allows such connection. The owners of such benefited property must sign an irrevocable consent to annex to the City of Central Point.

AMENDMENTS AND CORRECTIONS TO THE URBAN GROWTH BOUNDARY.

The procedure for joint City and County review and amendment of urban growth boundary and urbanization policies are established as follows:

MAJOR REVISIONS

Major revisions in boundary or policies will be considered amendments to both the City and County comprehensive plans and, as such, are subject to a legislative review process. A major revision shall include any boundary change that has widespread and significant impact beyond the immediate area, such as quantitative changes allowing for substantial changes in population or significant increases in resource impacts; qualitative changes in the land use itself, such as conversion of residential to industrial use, or spatial changes that affect large areas of many different ownerships. Any change in urbanization policies is considered a major revision.

Major revisions will be considered by the City and County at periodic intervals in accordance with the terms of the mutually adopted urban growth boundary agreements between the County and each municipal jurisdiction. It is the intent of the governing bodies to review the urban growth boundary and urbanization policies for consistency upon completion of the City and County Comprehensive Plans.

A request for major revision can be initiated only by the County or City governing bodies or their respective planning commissions. Individuals, groups, citizen advisory committees, and affected agencies may petition the County or appropriate City in accordance with the procedural guidelines adopted by the jurisdiction for initiating major legislative amendments. The party who seeks the revision shall be responsible for filing adequate written documentation with the City and County governing bodies. Final legislative action on major revision requests shall be based on the factors stated in each mutually adopted urban growth boundary agreement. Generally these are:

- A) Demonstrated need to accommodate unpredicted population trends, to satisfy urban housing needs, or to assure adequate employment opportunities;
- B) The orderly and economic provision of public facilities and services;
- C) Maximum efficiency of land uses within the current urbanizable area;
- D) Environmental, energy, economic and social consequences;
- E) Compatibility of the proposed change with other elements of the City and County comprehensive plans; and,
- F) The other statewide planning goals.

Major revision proposals shall be subject to a mutual City and County review and agreement process involving affected agencies, citizen advisory committees, and the general public. The review process has the following steps:

- A) CAC and planning commissions review and *make recommendations* to the City Council and Board of County Commissioners;
- B) Proposal mailed to the affected agencies and property owners; and,
- C) Proposal heard and acted upon by City Council and Board of County Commissioners.

MINOR BOUNDARY LINE ADJUSTMENTS

Minor adjustments to an urban growth boundary line may be considered subject to similar procedures used by the City and County in hearing zoning requests. A minor amendment is defined as focusing on specific individual properties and not having significant impacts beyond the immediate area of the change.

Application for a minor boundary line amendment can only be made by property owners, their authorized agents, or by a City or County governing body. Written applications for amendments may be filed in the office of the Jackson County Department of Planning and Development on forms prescribed by the County. The standards for processing an application are as indicated in the mutually adopted urban growth boundary agreement. Generally these are the same factors as for a major urban growth boundary amendment.

CORRECTION OF ERRORS

- A. An error is generally considered to be a cartographic mistake, or a misprint, omission, or duplication in the text. They are technical in nature and not the result of new information or changing attitudes or policies.
- B. If the City Council and Board of County Commissioners become aware of an error in the map(s) or text of this mutually-adopted urbanization program, both bodies may cause an immediate amendment to correct the error, after mutual agreement is reached.
- C. Corrections shall be made by ordinance, following a public hearing conducted by both governing bodies, but hearings before the planning commissions shall not be required when an amendment is intended specifically to correct an error.

REVIEW, AMENDMENT AND TERMINATION OF AGREEMENT

- A. This Agreement may be reviewed and amended at any time by mutual consent of both parties, after public hearings by the Council and the Board of Commissioners.
- B. Any modifications to this Agreement will be consistent with City and County comprehensive plans and state law.
- C. Staff from City and County will attempt to informally resolve any disputes regarding the terms, conditions, or meaning of this Agreement. For any disputes not resolved through this informal process, the Council and the BOC will meet jointly in an attempt to resolve those disputes. Either party may request the services of a mediator to resolve any dispute.
- D. This Agreement may be terminated by either party subsequent to dissolution of a URA or an Area of Mutual Planning Concern. Such termination shall proceed through a properly noticed public hearing process.

This agreement supersedes the prior agreement between the parties on the same subject matter approved by the County on _____, 20____, and by the City on _____, 20____.

CITY OF CENTRAL POINT

JACKSON COUNTY
BOARD OF COMMISSIONERS

Hank Williams 3/2/21
Hank Williams, Mayor DATE

Rick Dyer, Chair DATE

APPROVED AS TO FORM:

County Counsel

ATTEST:

ATTEST:

C. C. C.
City Administrator
Manager

Recording Secretary

FILE NO: 439-20-00009-LRP **APPLICANT:** CITY OF CENTRAL POINT UGBA
HEARING DATE: 2/2/2021 **HEARING BODY:** J.C. PLANNING COMMISSION
TIME: 9:00 A.M. **LOCATION:** COURTHOUSE AUDITORIUM, 10 S OAKDALE, MEDFORD, OR.

EXHIBIT SCHEDULE

EXHIBIT NO.	NATURE OF EXHIBIT
1 PAGE 1	MEMO FROM STAFF TO THE JA CO PLANNING COMMISSION
2 PAGE 2	CRITERIA
3 PAGE 3	STAFF REPORT, DATED 1/20/2021
4 PAGE 12	APPLICATION SUBMITTED BY CITY OF CENTRAL POINT, DATED 7/15/2020
5 PAGE 23	FINDINGS OF FACT & CONCLUSIONS
6 PAGE 142	RESOLUTION NO. 1599
7 PAGE 144	TAX LOT INVENTORY
8 PAGE 146	CENTRAL POINT URBAN GROWTH BOUNDARY AGREEMENT
9 PAGE 156	LOCATION ANALYSIS REPORT
10 PAGE 209	TECHNICAL MEMORANDUM
11 PAGE 267	RVSS CP UGB EXPANSION ALTERNATIVES
12 PAGE 275	TRAFFIC IMPACT STUDY, DATED 7/27/2020
13 PAGE 311	PROPOSED UGB MAPS
14 PAGE 338	REGIONAL PLAN PROGRESS REPORT
15 PAGE 348	LAND OWNER NOTIFICATION MAP AND LIST
16 PAGE 374	DLCD PAPA CONFIRMATION FROM THE CITY OF CENTRAL POINT
17 PAGE 375	BOARD ORDER NO. 175-20, INITIATING THE UGBA
18 PAGE 377	LETTER FROM STAFF TO CITY OF CENTRAL POINT, DATED 12/16/2020
19 PAGE 378	EMAIL COMMENT FROM MIKE KUNTZ, JA CO ROADS TO STAFF, 8/21/2020
20 PAGE 379	EMAIL COMMENT FROM CHUCK DeJANVIER, JA CO ROADS TO CENTRAL PT
21 PAGE 383	EMAIL COMMENT FROM NICK BAKKE, RVSS TO CENTRAL POINT, 1/14/2021
22 PAGE 391	EMAIL COMMENT FROM COLLEEN PADILLA, SOREDI TO CENTRAL POINT
23 PAGE 393	EMAIL COMMENT FROM LARRY MARTIN TO CENTRAL POINT, 1/6/2021

FILE NO:
HEARING DATE:

APPLICANT:
HEARING BODY: J. C. PLANNING COMMISSION

PAGE: -2-

EXHIBIT SCHEDULE

EXHIBIT NO.	NATURE OF EXHIBIT
24 PAGE 395	EMAIL COMMENT FROM JOANNA VICKOREN TO CENTRAL POINT, 1/19/21
25 PAGE 397	EMAIL FROM STAFF TO STAFF, DATED 11/10/2020
26 PAGE 398	EMAIL FROM CENTRAL POINT TO STAFF, DATED 12/02/2020
27 PAGE 400	EMAIL FROM STAFF TO CENTRAL POINT, DATED 12/16/2020
28 PAGE 402	NOTICE OF PUBLIC HEARING PREPARED BY CITY OF CENTRAL POINT
29 PAGE 434	AGENDA OF FEBRUARY 2, 2021
30 PAGE 436	DLCD PAPA ONLINE SUBMITTAL
31 PAGE 438	WRITTEN COMMENT FROM DAN & LOUISE SAKRAIDA, DATED 1/19/2021
32 PAGE 439	WRITTEN COMMENT FROM KATY & DUANE MALLAMS, DATED 9/8/2020
33 PAGE 441	WRITTEN COMMENT FROM CYNTHIA PASTORINO, DATED 1/24/2021
34 PAGE 442	WRITTEN COMMENT FROM KATY & DUANE MALLAMS, DATED 10/12/2020
35 PAGE 443	WRITTEN COMMENT FROM ANTONE J PEDERSEN
36 PAGE 445	WRITTEN COMMENT FROM RUSSELL KOCKX. DATED 2/1/2021
37 PAGE 446	WRITTEN COMMENT FROM KATY & DUANE MALLAMS, DATED 2/2/2021
38 PAGE 447	WRITTEN COMMENT FROM CONNIE GIBBS, DATED 1/31/2021
39 PAGE 449	WRITTEN COMMENT FROM MICAH HOROWITZ, ODOT, DATED 2/1/2021
40 PAGE 450	WRITTEN COMMENT FROM DONALD HUBBARD, DATED 1/30/2021
41 PAGE 451	WRITTEN COMMENT FROM DONALD & JANET HUBBARD, 1/31/2021
42 PAGE 452	WRITTEN COMENT FROM RONDA SETTGAST, DATED 2/1/2021
43 PAGE 455	POWERPOINT HEARING PRESENTATION BY STAFF, 2/2/2021

FILE NO: 439-20-00009-LRP **APPLICANT:** City of Central Point UGB Amendment
HEARING DATE: 4/14/2021 **HEARING BODY:** BOARD OF COMMISSIONERS
TIME: 1:30 PM **COURTHOUSE AUDITORIUM, 10 SOUTH OAKDALE, MEDFORD, OREGON**

EXHIBIT SCHEDULE

EXHIBIT NO.	NATURE OF EXHIBIT
1	PAGE 1 MEMO FROM STAFF TO THE BOARD OF COMMISSIONERS
2	PAGE 2 PROPOSED LAND USE MAP
3	PAGE 3 CRITERIA
4	PAGE 4 JACKSON COUNTY PLANNING COMMISSION RECOMMENDATION FOR APPROVAL, DATED 2/2/2021
5	PAGE 7 ADOPTING ORDINANCE NO. 2073, SUBMITTED BY CITY OF CENTRAL POINT
6	PAGE 9 DRAFT AGREEMENT BETWEEN THE CITY OF CENTRAL POINT AND JACKSON COUNTY
7	PAGE 19 JACKSON COUNTY PLANNING COMMISSION MINUTES OF 2/2/2021
8	PAGE 23 AFFIDAVID OF PUBLICATION FOR 2/2/2021 PUBLIC HEARING
9	PAGE 25 NOTICE OF PUBLIC HEARING
10	PAGE 49 PACKET #1 - EXHIBITS 1 THROUGH 43 WHICH WERE BEFORE THE JACKSON COUNTY PLANNING COMMISSION AT A VIDEOCONFERENCE HEARING HELD ON 2/2/2021
11	PAGE 50 WRITTEN COMMENT FROM GREG HOLMES, 1000 FRIENDS OF OR., 2/2/2021
12	PAGE 52 AGENDA OF APRIL 14, 2021
13	PAGE 54 WRITTEN COMMENT FROM CYNTHIA PASTORINE, DATED 4/3/2021
14	PAGE 55 WRITTEN COMMENT FROM KATY & DUANE MALLAMS, DATED 4/13/2021
15	PAGE 56 WRITTEN COMMENT FROM ANTONE PEDERSON, DATED 4/5/2021